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| <b>DECISION-MAKER:</b>   | Health and Wellbeing Board                                                           |
| <b>SUBJECT:</b>          | Better Care Fund Narrative Plan and Template 2021/2022                               |
| <b>DATE OF DECISION:</b> | 15/12/2021                                                                           |
| <b>REPORT OF:</b>        | <b>COUNCILLOR I. White</b><br><b>CABINET MEMBER FOR Health and Adult Social Care</b> |

| <b><u>CONTACT DETAILS</u></b> |               |                                                                 |                    |
|-------------------------------|---------------|-----------------------------------------------------------------|--------------------|
| <b>Executive Director</b>     | <b>Title</b>  | Executive Director, Wellbeing (Health and Adults)               |                    |
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| <b>STATEMENT OF CONFIDENTIALITY</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |                                                                                                                                                                                                                                                                                                    |
| Not Applicable                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |                                                                                                                                                                                                                                                                                                    |
| <b>BRIEF SUMMARY</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |                                                                                                                                                                                                                                                                                                    |
| <p>The papers for consideration, and sign off, are written in response to the Better Care Fund Policy Framework and Planning Guidance, the latter being published on the 30<sup>th</sup> of September 2021. These papers were submitted to the regional Better Care Fund (BCF) team for assurance on the 16<sup>th</sup> of November as required in the Planning Guidance.</p>                                                                                                                                                                                                                                                                                                                                                                         |                                                                                                                                                                                                                                                                                                    |
| <p>There are two papers - planning narrative and template which both of which were required in response to the Planning Guidance. The narrative was structured with a set of questions set by the national BCF team, the responses to these questions are informed by the 5 Year Health and Care Strategy, which builds on the work in response to the pandemic and new national policy i.e. hospital discharge policy. These priorities were identified in the Joint Commissioning Board (JCB) briefing April 2021 and are reflected in the narrative response. The template required detail of income and planned expenditure, setting of targets against the nationally set metrics and assurance that the planning requirements have been met.</p> |                                                                                                                                                                                                                                                                                                    |
| <p>The content of these two papers is not repeated in this document rather a summary of the requirements, with the papers included as an addendum.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                                                                                                                                                                                                                                                                                                    |
| <b>RECOMMENDATIONS:</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                                                                                                                                                                                                                                                                    |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | <p>(i) Health and Wellbeing Board note the delegated approval of the Better Care Fund Policy Framework and Planning Guidance by the Health and Wellbeing Board Chair, following agreement of the CEO of the Local Authority and Accountable Officer of the Clinical Commissioning Group (CCG).</p> |

|                                                    |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |                                                                                                                                                  |
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|                                                    | (ii)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Health and Wellbeing Board note that response from the regional BCF team regarding assurance is expected on the 9 <sup>th</sup> of January 2022. |
| <b>REASONS FOR REPORT RECOMMENDATIONS</b>          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |                                                                                                                                                  |
| 1.                                                 | The BCF requires clinical commissioning groups and local authorities to agree a joint plan, owned by the Health and Wellbeing Board. These are joint plans for using pooled budgets to support integration, governed by an agreement under section 75 of the NHS Act (2006).                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                                                                                                                  |
| <b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b> |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |                                                                                                                                                  |
| 2                                                  | No other options considered, sign off by the Health and Wellbeing Board is a requirement set out in the BCF Policy Framework and Planning Guidance.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |                                                                                                                                                  |
| <b>DETAIL (Including consultation carried out)</b> |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |                                                                                                                                                  |
| 3                                                  | <p><b>Policy Framework and Planning Guidance</b></p> <p>The Department of Health and Social Care published the BCF Policy Framework for 2021/2022 on the 19<sup>th</sup> of August 2021 and the Planning Guidance, which supports the framework, on the 30<sup>th</sup> of September 2021. A summary of the requirements within the framework are provided below.</p> <ul style="list-style-type: none"> <li>• BCF remains the government’s vehicle for driving health and social care integration, through the following – <ul style="list-style-type: none"> <li>○ Health and Wellbeing Board agreement of a joint plan – CCGs and LAs</li> <li>○ Building on progress made during the pandemic <ul style="list-style-type: none"> <li>▪ Strengthening integration of commissioning and delivery</li> <li>▪ Delivering person-centred care<sup>1</sup> (strength based approach)</li> <li>▪ Continuing to support system recovery from the pandemic</li> </ul> </li> </ul> </li> <li>• NHS contributions, pooled fund arrangements - <ul style="list-style-type: none"> <li>○ Can be in excess of the minimum requirements (as previously)</li> <li>○ Include funding that supports delivery of the Care Act requirements</li> <li>○ Includes support to Reablement and provision of carers breaks</li> <li>○ Meets the requirement of a 5.3% rise in the minimum NHS contribution to the fund.</li> </ul> </li> <li>• Disability Facilities Grant – as previously, no changes noted.</li> <li>• iBCF – as previously, no changes noted.</li> <li>• Conditions and Metrics outlined in the plan – <ul style="list-style-type: none"> <li>○ Jointly agreed plan – signed off by Health and Wellbeing Board <ul style="list-style-type: none"> <li>▪ Includes agreed approach for embedding the current discharge policy.</li> </ul> </li> <li>○ NHS contribution in line with the required uplift i.e. 5.3%</li> <li>○ Invests in NHS out of hospital services</li> </ul> </li> </ul> |                                                                                                                                                  |

<sup>1</sup> [NHS England » Comprehensive model of personalised care](#)

- Plan for improving outcomes for people being discharged from hospital, including
  - Continued implementation of the High Impact Change Model for Managing Transfers of Care<sup>2</sup>, focusing on
    - Reducing LOS, in particular % of hospital inpatient who have been in hospital for longer than 14 and 21 days
    - Improving the proportion of people discharge home using data on discharge to their usual place of residence.
- Further metrics to be included as part of plan and reporting are –
  - Avoidable admissions to hospital through rate of emergency admission for ambulatory care sensitive conditions<sup>3</sup>
  - Long term admissions to residential care homes – reported previously
  - Effectiveness of Reablement – reported previously.

A narrative and template were required in response to the Policy Framework and Planning Guidance, the former is based upon our 5 Year Health and Care Strategy and priorities identified in the JCB briefing April 2021. The narrative plan and template were submitted to the BCF team regionally for assurance and sign off on 16th of November 2021.

The narrative plan and template must reflect how commissioners will work together in 2021-22 to:

- continue to implement a joined-up approach to integrated, person-centred services across health, care, housing and wider public services locally
- overarching approach to support people to remain independent at home
- a narrative on the approach in the area to jointly improving outcomes for people being discharged from hospital, and for reducing the percentage of hospital inpatients who have been in hospital for more than 14 and 21 days (National condition 4)

Local sign off requirements are - Health and Wellbeing Board, CEO of the local authority and Accountable Officer of the CCG. Following submission, if sign off is by the delegated authority for the Health and Wellbeing Board, presentation to said Health and Wellbeing Board is requirement before the 16<sup>th</sup> of December 2021. Prior to submission the necessary sign off arrangements were followed, including delegation to Health and Wellbeing Board BOARD chair ahead of this meeting.

For avoidance of doubt all of the conditions were met at the time assurance is being sought for the Southampton plan.

<sup>2</sup> [Managing transfers of care – A High Impact Change Model: Changes 1-9 | Local Government Association](#)

<sup>3</sup> [Ambulatory Care Sensitive Conditions \(ACSC\) - NHS Digital](#)

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### **Narrative Plan Priorities**

The plan includes the following priorities for 2021/2022 -

- **Priority 1:** Delivering on Avoidable Admissions - Strong focus on admission avoidance through our urgent Response Service and Enhanced Health in Care Homes (EHCH) arrangements.
- **Priority 2:** Focus on embedding the new approach to discharge, including Discharge to Assess and home first as a feature within the BCF plan.
  - o Including the Community Discharge Hub/Single Point of Access (SPoA)
  - o A flexible and broad offer of discharge to assess provision (D2A), promoting a home first approach
- **Priority 3:** Focus on reducing long term admissions to residential care, including elements of the High Impact Change Model (Reducing preventable admissions to hospital and long-term care)
- **Priority 4:** Increase the number of people who see benefit from Reablement, meaning a continued focus on reducing dependency on longer term care provision.
- **Priority 5:** Implement new models of care which better support the delivery of integrated care and support in our communities and work towards anticipatory care as standard.
- **Priority 6:** Effective utilisation of the Disability Facilities Grant – promoting independence and personalised care/strength based approaches.

**Changes to our previous BCF** plan are based upon the above priorities and recovery of services post pandemic across all schemes. In summary these are:

Priority 1 and 4

- Expansion and redesign of our Urgent Response Service/Urgent Community Response and Reablement Service through a number of funding sources.
- Expansion of our EHCH service arrangements through commissioned contracts with our GP federation and partnership work with Primary Care Networks.
- Expanding our mental health crisis offer through the 'Lighthouse', a city based community facility that supports individuals in a recovery-focused way to manage their mental health crisis.
- Development of Children's Hospital at Home service, building on the learning from Covid Virtual Wards in adults.

Priority 2

- Embedding the new discharge pathways in particular through making the Single Point of Access a sustainable element of delivery model.
- Working with our provider market to promote a flexible offer of Discharge to Assess (D2A) arrangements to care homes and patients own homes (Home First)

Priority 3 and 5

- Roll out of integrated care teams with a broader scope across the city, building on the test and learn work of the last 2 – 3 years. SCC developing a

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|                               | <p>locality model in Adult social care, Children’s social care and Communities aligns with this roll out.</p> <ul style="list-style-type: none"> <li>• Further developments in our prevention and early intervention offer and LD integrated commissioning approach that promote people staying well and independent for longer, ‘active lives’.</li> <li>• Development of the locality model for supporting children and families with SEND as part of the next phase of service redesign (the Children’s Destination 22 programme)</li> <li>• Expansion of Crisis and Therapeutic offer within the integrated health and social care provision for children with complex behavioural &amp; emotional needs.</li> <li>• Enhanced Primary Care Mental Health Team through a dedicated Southampton City Mental Health Partnership Board, with collaboration between CCG, PCNs, SHFT, DHUFT (IAPT) and VSCE delivery of the Community Mental Health Transformation continues.</li> </ul> <p>Priority 6</p> <ul style="list-style-type: none"> <li>• Implementation of recommendations following a comprehensive review of DFG undertaken during 2020/2021. <ul style="list-style-type: none"> <li>o Substantial system change in relation to ensure effective provision of adaptations through the DFG that promotes independence for the residents of Southampton.</li> </ul> </li> </ul> <p><b>The Narrative Plan and Template are included as appendices to this document for further detail.</b></p> |
| 5                             | <p><b>BCF local reporting and oversight.</b></p> <p>BCF quarterly updates continue to be presented to the Joint Commissioning Board with Q1 update on 19/08/2021 and Q2 on 21/10/2021. In addition the BCF Finance and Performance Group meet six times in the year with the purpose of</p> <p>‘the Better Care Finance and Performance Monitoring Group (F&amp;PMG ) is have oversight of the Better Care Fund S75 agreements and to provide assurance to Joint Commissioning Board that the funding and performance are being appropriately and effectively managed’</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <b>RESOURCE IMPLICATIONS</b>  |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b><u>Capital/Revenue</u></b> |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| 6                             | <p>Financial and resource implications are described in the pooled fund details within the narrative plan and template. These pooled fund arrangements have been in place since agreement between the CCG and Local Authority at the outset of this year.</p> <p>The ICU in Southampton manages (on behalf of the Health and Wellbeing Board) one of the largest Better Care pooled funds in the country. Mandated level for 2021/2022 of £32.469m and a total pooled fund of £135.420m, £86.013m from the CCG and £49.407m from SCC. These BCF plan distributes these funds across ten schemes, noted within the narrative and detailed in the expenditure tab of the BCF 2021/2022 planning template.</p> <p>A detailed breakdown of income and expenditure by scheme can be found within the template which is included as an appendix to this document.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |

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| <b><u>Property/Other</u></b>                                        |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| 7                                                                   | Not Applicable                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>LEGAL IMPLICATIONS</b>                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b><u>Statutory power to undertake proposals in the report:</u></b> |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| 8                                                                   | <p>The legal framework for the Better Care Pooled Fund derives from the amended NHS Act 2006, which requires that in each Local Authority area the Fund is transferred into one or more pooled budgets, established under Section 75, and that plans are approved by NHS England in consultation with DH and DCLG. The Act also gives NHS England powers to attach additional conditions to the payment of the Better Care Fund to ensure that the policy framework is delivered through local plans. In 2021-2022, NHS England set the following conditions:</p> <ul style="list-style-type: none"> <li>• A Jointly Agreed plan between local health and social care commissioners, signed off by the Health and Wellbeing Board</li> <li>• NHS contribution to adult social care to be maintained in line with the uplift to the CCG minimum contribution</li> <li>• Invest in NHS-commissioned out-of-hospital services</li> <li>• A plan for improving outcomes for people being discharged from hospital</li> </ul> <p>Southampton is compliant with all four of these conditions.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| <b><u>Other Legal Implications:</u></b>                             |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| 9                                                                   | Not applicable                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>RISK MANAGEMENT IMPLICATIONS</b>                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| 10                                                                  | <p>The risks are as follows –</p> <ul style="list-style-type: none"> <li>• There is a risk of overspend against a small number of schemes within the pooled fund, in particular Learning Disability Commissioning and Aids to independent. The former related to the complexity of care and support required for the client group and the latter to the risk in equipment needs again with rising levels of complexity and frailty within the city. Each of these schemes are under close scrutiny and where possible the overspend is mitigated.</li> <li>• The successful delivery of the stretch targets set as part of this planning process are subject to multiple system forces e.g. availability of workforce in adult social care providers will have a direct impact on delivery of hospital discharge metrics and reablement metric. At this point in time focus on recruitment and retaining of this workforce is a priority for the local authority and its commissioned providers.</li> <li>• University Hospitals Southampton Foundation Trust (UHS) is identified as a ‘trust of focus’ by NHS England, as a result of discharge performance, and as such there will be a greater level of scrutiny of the submission for Southampton. Therefore there is a risk that the regional BCF team, working with NHS England and local government representatives, will not be sufficiently assured by the content of Southampton’s narrative plan and template and request additional detail ahead of giving full assurance. This risk however remains low as a result of all of the conditions having been met.</li> </ul> |
| <b>POLICY FRAMEWORK IMPLICATIONS</b>                                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| 11                                                                  | Southampton’s Better Care Programme supports the delivery of outcomes in the Council Strategy (particularly the priority outcomes that “People in Southampton live                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |

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|    | safe, healthy and independent lives” and “Children get a good start in life”) and CCG Operating Plan 2017-19, which in turn complement the delivery of the local HIOW Sustainability and Transformation Partnership, NHS 5 Year Forward View, Care Act 2014 and Local System Plan.                                                                                                                                                                                                                                                                                                                                                              |
| 12 | <p>Southampton’s Better Care Plan also supports the delivery of Southampton's Health and Wellbeing Strategy 2017 - 2025 which sets out the following 4 priorities:</p> <ul style="list-style-type: none"> <li>• People in Southampton live active, safe and independent lives and manage their own health and wellbeing</li> <li>• Inequalities in health outcomes and access to health and care services are reduced.</li> <li>• Southampton is a healthy place to live and work with strong, active communities</li> <li>• People in Southampton have improved health experiences as a result of high quality, integrated services</li> </ul> |

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| <b>KEY DECISION?</b>               | <b>Yes</b>                                 |
| <b>WARDS/COMMUNITIES AFFECTED:</b> |                                            |
| <u>SUPPORTING DOCUMENTATION</u>    |                                            |
| <b>Appendices</b>                  |                                            |
| 1.                                 | Southampton BCF Narrative Plan 20212022    |
| 2.                                 | Southampton BCF Planning Template 20212022 |

**Documents In Members’ Rooms**

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| 1. |  |
| 2. |  |

**Equality Impact Assessment**

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| <b>Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.</b> | <b>No</b> |
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**Data Protection Impact Assessment**

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| <b>Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out.</b> | <b>No</b> |
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**Other Background Documents**

**Other Background documents available for inspection at:**

| <b>Title of Background Paper(s)</b> | <b>Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)</b> |
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| 1.                                  |                                                                                                                                                   |
| 2.                                  |                                                                                                                                                   |